

109TH CONGRESS  
1ST SESSION

# H. R. \_\_\_\_\_

To establish programs that use the Internet to provide to patients and health care practitioners coordinated information on diseases and other conditions, to establish authorities that provide patients and health care practitioners freedom in the choice of medical treatments, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

\_\_\_\_\_ introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_

---

## A BILL

To establish programs that use the Internet to provide to patients and health care practitioners coordinated information on diseases and other conditions, to establish authorities that provide patients and health care practitioners freedom in the choice of medical treatments, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Medical Information  
5       and Treatment Access Act”.

1   **SEC. 2. TABLE OF CONTENTS.**

2       The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Findings.

TITLE I—FEDERAL INTERNET SITE FOR CONSOLIDATION AND  
TRANSLATION OF INFORMATION ON DISEASES AND OTHER  
CONDITIONS

Sec. 101. Internet site; Agency for Healthcare Research and Quality.

TITLE II—PATIENT AND PRACTITIONER RIGHTS REGARDING  
PRACTICE OF MEDICINE

Sec. 201. Patient and practitioner rights.

Sec. 202. General safeguards.

Sec. 203. Federal registration of unapproved treatments; determination regard-  
ing safety.

Sec. 204. Unapproved treatments; John Eisenberg forum for facilitating ex-  
change of information in scientific and medical community.

Sec. 205. Relation to other laws.

Sec. 206. Authorization of appropriations regarding Agency for Healthcare Re-  
search and Quality.

TITLE III—ADDITIONAL FORUMS FOR EXCHANGE OF HEALTH  
INFORMATION

Sec. 301. John Eisenberg forum regarding surgical procedures.

Sec. 302. John Eisenberg forum regarding complementary and alternative med-  
icine; dietary supplements and food.

TITLE IV—LEGAL IMMUNITY OF DRUG AND DEVICE COMPANIES

Sec. 401. Immunity from liability.

TITLE V—GENERAL PROVISIONS

Sec. 501. Definitions.

Sec. 502. Effective dates.

3   **SEC. 3. FINDINGS.**

4       The Congress finds as follows:

5           (1) The Congress and the American people de-  
6       sire to live healthy lives and foster an effective and  
7       efficient health care system. This system requires  
8       timely, accurate, and ever-improving information re-  
9       sources. This will foster maximization of health care

1 outcomes and help health care practitioners and pa-  
2 tients partner for more effective results.

3 (2) The Internet is a unique tool offering access  
4 to great volumes of information. Some is accurate  
5 and some is not. There has also been extensive gov-  
6 ernment investment in placing medical information  
7 on the Internet in many diverse places.

8 (3) There is a need to consolidate and translate  
9 this myriad of information for physicians and con-  
10 sumers, from the listing of clinical trials to the pro-  
11 tocols for treatment of various diseases and condi-  
12 tions, as well as the integration of new discoveries  
13 and the evaluations of outcomes-based examinations  
14 of drugs and devices for conditions other than those  
15 for which they are already approved. This will lead  
16 to more accurate treatment, fewer medical errors,  
17 and more successful outcomes, while also protecting  
18 patients, a physician's right to practice medicine,  
19 and a patient's right to access the health care the  
20 patient desires.

21 (4) The Agency for Healthcare Research and  
22 Quality is uniquely qualified to assist the Nation in  
23 fulfilling this mission to improve health care for the  
24 benefit of Americans. The Agency already coordi-  
25 nates the information needs of many government

1 agencies and has interfaces with the Food and Drug  
2 Administration and equivalent regulatory bodies in  
3 other countries.

4 (5) In providing Internet-based forums for ob-  
5 taining and disseminating health-related information  
6 (including information on surgical procedures; com-  
7 plimentary and alternative medicine; dietary supple-  
8 ments and food; and unapproved treatments), the  
9 Agency for Healthcare Research and Quality should  
10 work closely with educational institutions, schools of  
11 medicine, and other appropriate private entities and  
12 ensure that the expertise of such entities is appro-  
13 priately utilized.

14 **TITLE I—FEDERAL INTERNET**  
15 **SITE FOR CONSOLIDATION**  
16 **AND TRANSLATION OF INFOR-**  
17 **MATION ON DISEASES AND**  
18 **OTHER CONDITIONS**

19 **SEC. 101. INTERNET SITE; AGENCY FOR HEALTHCARE RE-**  
20 **SEARCH AND QUALITY.**

21 (a) IN GENERAL.—The Secretary of Health and  
22 Human Services, acting through the Director of the Agen-  
23 cy for Healthcare Research and Quality, shall carry out  
24 a program whose mission is, through an Internet site  
25 maintained for purposes of the program—

1 (1) to consolidate and translate health care in-  
2 formation that is available to the public from Fed-  
3 eral agencies, linking the various health-related  
4 Internet sites of such agencies; and

5 (2) to assist in the translation and reporting of  
6 disease or condition protocols for physicians and lay  
7 persons.

8 (b) INFORMATION ON DISEASES AND OTHER CONDI-  
9 TIONS.—The Secretary shall ensure that the Internet site  
10 under subsection (a) has capacities that enable a user of  
11 the site to enter the name of a disease or other health  
12 condition and obtain Internet links appropriate to health  
13 care providers, and links appropriate to lay persons, that  
14 provide—

15 (1) an explanation of the health condition; and

16 (2) information on all available treatment pro-  
17 tocols, including—

18 (A) standard medical practice protocols;

19 and

20 (B) any clinical trials, and any outcomes-  
21 based treatment protocols, that—

22 (i) are being conducted or supported  
23 by the National Institutes of Health;

24 (ii) are being conducted pursuant to  
25 the Federal Food, Drug, and Cosmetic Act

1 or section 351 of the Public Health Service  
2 Act;

3 (iii) are being conducted pursuant to  
4 section 201 of this Act; or

5 (iv) are identified pursuant to section  
6 301 of this Act or pursuant to section  
7 485D(i) of the Public Health Service Act  
8 (as added by section 302 of this Act).

9 (c) FEDERAL DATABASES.—Internet links under  
10 subsection (b) shall include the following:

11 (1) Links that provide information on how to  
12 enroll in a clinical trial referred to in subsection  
13 (b)(2)(B) and how to be treated under an outcomes-  
14 based treatment protocol referred to in such sub-  
15 section.

16 (2) Links to Federal electronic databases that  
17 are available to the public and provide disease-spe-  
18 cific or condition-specific information, including such  
19 databases of the National Institutes of Health, the  
20 Centers for Disease Control and Prevention, and the  
21 Food and Drug Administration.

22 (3) A link to the Internet site under section  
23 204(a) (relating to research and treatments carried  
24 out pursuant to section 201, and the identity of the  
25 health care practitioners involved).

1 (4) A link to the Internet site under section  
2 301 and the Internet site under section 485D(i) of  
3 the Public Health Service Act (as added by section  
4 302 of this Act).

5 (d) DATE CERTAIN FOR OPERATION OF PROGRAM.—  
6 The Internet site under subsection (a) shall be established  
7 and ready for use by health care practitioners and lay per-  
8 sons not later than two years after the date of the enact-  
9 ment of this Act.

## 10 **TITLE II—PATIENT AND PRACTI-** 11 **TIONER RIGHTS REGARDING** 12 **PRACTICE OF MEDICINE**

### 13 **SEC. 201. PATIENT AND PRACTITIONER RIGHTS.**

14 (a) ACCESS TO MEDICAL TREATMENT.—If a patient  
15 of a qualifying practitioner chooses to use a drug or device  
16 offered by the practitioner as a treatment in the course  
17 of his or her professional practice, then notwithstanding  
18 the provisions of law specified in subsection (d), the practi-  
19 tioner may in accordance with this title provide the treat-  
20 ment to the patient (and the patient may use the treat-  
21 ment) without regard to whether the drug or device or  
22 use thereof is unapproved, including an unapproved drug  
23 or device that is made by the practitioner, except as pro-  
24 vided in subsection (c).

1 (b) ADDITIONAL AUTHORITIES.—Notwithstanding  
2 the provisions of law specified in subsection (d), but sub-  
3 ject to subsection (c), the following applies to a qualifying  
4 practitioner in the course of his or her professional prac-  
5 tice:

6 (1) The practitioner may for use in making a  
7 drug obtain active ingredients and other substances  
8 from sources other than approved drugs, including  
9 active ingredients in the form of bulk drugs.

10 (2) The practitioner may make a new drug  
11 through providing instructions to a licensed phar-  
12 macist.

13 (3) A person may supply to the practitioner ac-  
14 tive ingredients and other substances described in  
15 paragraph (1), and may pursuant to paragraph (2)  
16 supply such ingredients and substances to a phar-  
17 macist.

18 (4) A person may supply to the practitioner,  
19 and the practitioner may receive, an unapproved  
20 drug or an unapproved device that is approved for  
21 commercial distribution in any of the following for-  
22 eign countries: Australia, Canada, France, Germany,  
23 Holland, Japan, Sweden, and the United Kingdom.

24 (5) The practitioner may otherwise introduce a  
25 drug or device into interstate commerce; deliver a



1 drug or device for introduction into such commerce;  
2 transport a drug or device in such commerce; receive  
3 a drug or device in such commerce and deliver the  
4 drug or device; and hold a drug or device for sale  
5 after shipment of the drug or device in such com-  
6 merce.

7 (c) RESTRICTION REGARDING CERTAIN ACTIVE IN-  
8 GREDIENTS.—The authority established in subsections (a)  
9 and (b) for a practitioner to make a drug applies only to  
10 the use of an active ingredient that—

11 (1) is an ingredient in an approved drug; or  
12 (2) is an ingredient in an unapproved drug that  
13 is approved for commercial distribution in a foreign  
14 country specified in subsection (b)(4).

15 (d) INAPPLICABILITY OF CERTAIN PROVISIONS OF  
16 FEDERAL, FOOD, DRUG, AND COSMETIC ACT.—For pur-  
17 poses of subsections (a) and (b), the provisions of law  
18 specified in this subsection are section 351 of the Public  
19 Health Service Act and the following provisions of the  
20 Federal Food, Drug, and Cosmetic Act: Sections  
21 501(a)(2)(B) and 501(e) through 501(h); section  
22 502(f)(1); section 505; section 510; section 513; and sec-  
23 tion 515.

1 (e) LIMITATION.—Subsections (a) and (b) are subject  
2 to sections 202, 203, and 205, and to the definition of  
3 the term “drug” established in section 501(3).

4 **SEC. 202. GENERAL SAFEGUARDS.**

5 In the case of an activity under subsection (a) or (b)  
6 of section 201 that would in the absence of such sub-  
7 section be a violation of the Federal Food, Drug, and Cos-  
8 metic Act or section 351 of the Public Health Service Act,  
9 such subsection is effective with respect to a qualifying  
10 practitioner only if the following conditions are met:

11 (1) Engaging in the activity is not a violation  
12 of the law of the State in which the activity is car-  
13 ried out.

14 (2) Before providing an unapproved treatment  
15 to a patient, such practitioner provides to the pa-  
16 tient a statement in writing in accordance with this  
17 paragraph and obtains the signature of the patient  
18 on the statement as a declaration that the patient  
19 understands the statement and consents to receiving  
20 the treatment. The statement is in accordance with  
21 this paragraph if the following conditions are met:

22 (A) The statement provides as follows:

23 (i) That the approval of the Food and  
24 Drug Administration has not been ob-  
25 tained for the drug, device, or use involved,

1 and that such Administration is the Fed-  
2 eral agency whose mission is to protect the  
3 public health regarding drugs and devices.

4 (ii) That the practitioner is not au-  
5 thorized to provide the treatment without  
6 the clearance of the Agency for Healthcare  
7 Research and Quality, but the clearance by  
8 such Agency of a treatment provides a  
9 lesser standard of protecting the public  
10 health than approval by the Food and  
11 Drug Administration, and clearance by the  
12 Agency for Healthcare Research and Qual-  
13 ity does not authorize the commercial dis-  
14 tribution of the treatment.

15 (B) The statement identifies the health  
16 condition for which the treatment is to be pro-  
17 vided to the patient, and provides the instruc-  
18 tions that the practitioner expects the patient to  
19 follow with respect to the treatment.

20 (C) The statement provides the opinion of  
21 the practitioner concerning the risks and bene-  
22 fits of the treatment, including any expected  
23 possible side effects, and the statement de-  
24 scribes in general terms the standard of medical  
25 care for the health condition involved and ex-

1           plains the manner in which the treatment varies  
2           from such standard.

3           (3) In the case of treatment with an unap-  
4           proved drug or device made by the practitioner or  
5           obtained by the practitioner from another person,  
6           the practitioner does not in distributing the drug or  
7           device, other than to patients, impose a charge in ex-  
8           cess of the amount necessary to recover the costs of  
9           making or obtaining, as applicable, the drug or de-  
10          vice and providing for transporting the drug or de-  
11          vice to other practitioners. This paragraph is subject  
12          to the definition of the term “drug” established in  
13          section 501(3).

14          (4) The practitioner is not an employee or  
15          agent of any drug or device company, subject to sec-  
16          tion 401(c)(2).

17          (5) The practitioner does not, other than in  
18          communicating with the patients of the practitioner,  
19          advertise or promote the treatment. This paragraph  
20          does not with respect to the treatment prohibit pub-  
21          lishing articles or letters in scientific or medical  
22          journals or publications; speaking or otherwise pro-  
23          viding information at scientific conferences or meet-  
24          ings; or any other form of communicating with pro-  
25          fessionals in scientific or medical fields. Except for

1 the presentation of information to the public pursu-  
2 ant to the program under section 204, this para-  
3 graph does with respect to the treatment prohibit  
4 providing information in any manner typically used  
5 in the course of business to market products or serv-  
6 ices to the general public.

7 **SEC. 203. FEDERAL REGISTRATION OF UNAPPROVED**  
8 **TREATMENTS; DETERMINATION REGARDING**  
9 **SAFETY.**

10 (a) IN GENERAL.—

11 (1) SUBMISSION AND CLEARANCE OF REG-  
12 ISTRATION.—In the case of an unapproved treat-  
13 ment whose provision to a patient under section  
14 201(a) would in the absence of such section be a vio-  
15 lation of the Federal Food, Drug, and Cosmetic Act  
16 or section 351 of the Public Health Service Act, sec-  
17 tion 201(a) is effective with respect to the provision  
18 of the treatment to the patient by a qualifying prac-  
19 titioner only if the following conditions are met:

20 (A) Before providing the treatment to the  
21 patient—

22 (i) such practitioner submitted to the  
23 Secretary a registration in accordance with  
24 subsection (b); and

1 (ii) the Secretary made a determina-  
2 tion that there is no clear and convincing  
3 evidence that the treatment is unsafe.

4 (B) In the case of a registration that has  
5 been cleared, the practitioner submits to the  
6 Secretary supplemental notices in accordance  
7 with subsection (d).

8 (2) ADMINISTRATION OF PROGRAM.—This sec-  
9 tion shall be carried out by the Secretary acting  
10 through the Director of the Agency for Healthcare  
11 Research and Quality. The Secretary shall establish  
12 within the Agency for Healthcare Research and  
13 Quality an office or other administrative unit to  
14 carry out this section and section 204.

15 (3) DEFINITIONS.—For purposes of this sec-  
16 tion:

17 (A) The term “clear”, with respect to a  
18 registration under paragraph (1)(A), means a  
19 determination described in clause (ii) of such  
20 paragraph.

21 (B) The term “disapprove”, with respect  
22 to a registration under paragraph (1)(A),  
23 means a determination by the Secretary that  
24 the treatment involved fails to meet the stand-

1           ard for clearance under clause (ii) of such para-  
2           graph.

3           (b) REGISTRATION REQUIREMENTS.—For purposes  
4 of subsection (a)(1)(A)(i), a registration under such sub-  
5 section regarding a qualifying practitioner is in accordance  
6 with this subsection if the following conditions are met:

7           (1) The registration provides the identity and  
8           business address of such practitioner and such infor-  
9           mation regarding the medical licensing of the practi-  
10          tioner in the State involved as the Secretary may re-  
11          quire.

12          (2) The registration describes the unapproved  
13          treatment involved and states that it is the intent of  
14          the practitioner to provide the treatment to one or  
15          more patients.

16          (3) The registration contains all information  
17          that, under subparagraphs (B) and (C) of section  
18          202(2), is required to be provided to the patient in  
19          the statement under such section.

20          (4) The registration contains such information  
21          regarding such treatment, and is accompanied by  
22          such samples and components regarding the treat-  
23          ment, as the Secretary may require.

24          (5) The registration contains a statement au-  
25          thorizing the Secretary to disclose, for purposes of

1 the program under section 204, the identify of the  
2 practitioner, the business address of the practitioner,  
3 and information regarding the treatment.

4 (c) DATE CERTAIN FOR FINAL AGENCY DETERMINA-  
5 TION.—

6 (1) IN GENERAL.—Not later than 90 days after  
7 the date on which a registration under subsection  
8 (a) is submitted to the Secretary in accordance with  
9 subsection (b), the Secretary shall clear the registra-  
10 tion or disapprove clearance of the registration, and  
11 shall in writing provide to the qualifying practitioner  
12 who submitted the registration a statement of  
13 whether or not the registration has been cleared. If  
14 clearance was disapproved, the statement shall ex-  
15 plain the reasons underlying the disapproval.

16 (2) DEEMED CLEARANCE.—

17 (A) NONCOMPLIANCE OF AGENCY REGARD-  
18 ING TIMEFRAME.—If the Secretary does not  
19 within the period of time specified in paragraph  
20 (1) clear a registration under subsection (a) or  
21 disapprove clearance of the registration, the  
22 registration is deemed to be cleared.

23 (B) REGISTRATION OF ADDITIONAL PRAC-  
24 TITIONERS PURSUANT TO PREVIOUSLY  
25 CLEARED REGISTRATION.—If a registration



1 submitted by a qualifying practitioner under  
2 subsection (a) is cleared, then in the case of the  
3 unapproved treatment involved, registrations  
4 submitted by other qualifying practitioners with  
5 respect to such treatment are upon submission  
6 in accordance with subsection (b) deemed to  
7 have been cleared.

8 (d) SUPPLEMENTAL NOTICES.—

9 (1) IN GENERAL.—For purposes of subsection  
10 (a)(1)(B), supplemental notices under such sub-  
11 section are in accordance with this subsection if the  
12 following conditions are met:

13 (A) The supplemental notices provide up-  
14 dates of information provided in cleared reg-  
15 istrations by providing such information on the  
16 effects on patients of the unapproved treat-  
17 ments involved, including information on pa-  
18 tient outcomes, as may be available to the  
19 qualifying practitioner involved.

20 (B) The notices are submitted to the Sec-  
21 retary at such intervals as may be specified by  
22 the Secretary, subject to paragraph (2).

23 (2) LIMITATION ON FREQUENCY OF NOTICES;  
24 EMERGENCY SITUATIONS.—The Secretary may not  
25 require submission of supplemental notices under

1 subsection (a)(1)(B) more frequently than quarterly,  
2 except that the Secretary may establish such re-  
3 quirements relating to supplemental notices on  
4 emergency situations as the Secretary determines to  
5 be appropriate.

6 (e) CRITERIA.—

7 (1) IN GENERAL.—Not later than one year  
8 after the date of the enactment of this Act, the Sec-  
9 retary shall by regulation issue criteria for carrying  
10 out this section.

11 (2) STANDARD FOR CLEARANCE.—In estab-  
12 lishing criteria under paragraph (1) regarding the  
13 standard for clearance under subsection  
14 (a)(1)(A)(ii), the Secretary is subject to the fol-  
15 lowing:

16 (A) In the case of an unapproved drug or  
17 an unapproved use of a drug, the criteria may  
18 not be as stringent as criteria for determining  
19 that the drug or use is safe for purposes of sec-  
20 tion 505 of the Federal Food, Drug, and Cos-  
21 metic Act or section 351 of the Public Health  
22 Service Act.

23 (B) In the case of an unapproved device or  
24 an unapproved use of a device, the criteria may  
25 not be as stringent as criteria under section

1           513(a) of the Federal Food, Drug, and Cos-  
2           metic Act for determining that there is a rea-  
3           sonable assurance of the safety of a device.

4           (C) The criteria shall provide for the re-  
5           view of any relevant information published in  
6           scientific or medical journals.

7           (D) The criteria may not require as a con-  
8           dition of clearing a treatment that information  
9           relevant to the treatment has been published in  
10          one or more scientific or medical journals.

11          (3) CONSIDERATION OF CAPACITY OF PRACTI-  
12          TIONERS.—Criteria under paragraph (1) shall take  
13          into account the capacity of qualifying practitioners  
14          to comply with the criteria (as compared to the ca-  
15          pacity of entities that submit applications under sec-  
16          tion 505 or 515 of the Federal Food, Drug, and  
17          Cosmetic Act), and shall make reasonable efforts to  
18          avoid establishing criteria that would present a sig-  
19          nificant disincentive for such practitioners to develop  
20          unapproved treatments.

1 **SEC. 204. UNAPPROVED TREATMENTS; JOHN EISENBERG**  
2 **FORUM FOR FACILITATING EXCHANGE OF IN-**  
3 **FORMATION IN SCIENTIFIC AND MEDICAL**  
4 **COMMUNITY.**

5 (a) IN GENERAL.—With respect to registrations  
6 cleared under section 203 and supplemental notices under  
7 such section regarding the registrations, the Secretary,  
8 acting through the Director of the Agency for Healthcare  
9 Research and Quality and after consultation with the  
10 Commissioner of Food and Drugs, shall (directly or  
11 through contract) establish a program in accordance with  
12 the following:

13 (1) The Secretary shall maintain information  
14 from the registrations and notices and, subject to  
15 subsection (b), make the information available to sci-  
16 entific and medical entities and the general public  
17 through establishing one or more Internet sites and  
18 posting the information on such site.

19 (2) The Secretary shall post on the Internet  
20 site appropriate comments and information provided  
21 in response to the information placed on the site  
22 under paragraph (1).

23 (3) The Secretary shall carry out paragraphs  
24 (1) and (2) in a manner reasonably calculated to  
25 provide a forum for obtaining and disseminating in-

1 formation, including clinical data, toward the fol-  
2 lowing goals:

3 (A) Identifying new drugs and devices and  
4 uses of such drugs and devices that are reason-  
5 able candidates for approval under section 505  
6 or 515 of the Federal Food, Drug, and Cos-  
7 metic Act or under section 351 of the Public  
8 Health Service Act.

9 (B) Identifying new drugs and devices and  
10 uses of such drugs and devices that constitute  
11 a threat to the public health.

12 (C) Obtaining information for uses with re-  
13 spect to promoting innovations in evidence-  
14 based clinical practice and health care tech-  
15 nologies under title IX of the Public Health  
16 Service Act.

17 (b) CERTAIN AUTHORITIES.—The posting by the  
18 Secretary of information on the Internet site under sub-  
19 section (a) is subject to the following:

20 (1) The Secretary shall post the identity and  
21 business address of qualifying practitioners with re-  
22 spect to whom registrations under section 203 have  
23 been cleared.

24 (2) In the case of an unapproved drug or an  
25 unapproved device made by a qualifying practitioner,

1 the Secretary may not post information sufficient for  
2 others to make the drug or device unless such prac-  
3 titioner has in advance so authorized the Secretary.

4 (3) The Secretary may impose reasonable re-  
5 strictions on the format and volume of information  
6 to be posted and on the frequency of postings.

7 (c) CLINICAL GUIDELINES.—

8 (1) IN GENERAL.—With respect to a registra-  
9 tion cleared under section 203, if the Secretary de-  
10 termines that clinical data on the unapproved treat-  
11 ment involved that has been submitted to the Sec-  
12 retary pursuant to such section and this section may  
13 be sufficient to demonstrate that the treatment is  
14 safe, pure, and potent for purposes of section 351 of  
15 the Public Health Service Act (in the case of a bio-  
16 logical product), or is safe and effective for purposes  
17 of section 505 of the Federal Food, Drug, and Cos-  
18 metic Act (in the case of a new drug), or that there  
19 may be a reasonable assurance of the safety and ef-  
20 fectiveness of the treatment for purposes of section  
21 515 of such Act (in the case of a device), then the  
22 Secretary—

23 (A) shall develop, and publish on the Inter-  
24 net site under subsection (a)(1), clinical guide-  
25 lines on the treatment; and

1 (B) shall submit such guidelines to the  
2 Commissioner of Food and Drugs.

3 (2) EFFECT REGARDING APPLICATIONS TO  
4 FOOD AND DRUG ADMINISTRATION.—With respect to  
5 a biological product for which an application is sub-  
6 mitted under section 351 of the Public Health Serv-  
7 ice Act, or a new drug for which an application is  
8 submitted under section 505 of the Federal Food,  
9 Drug, and Cosmetic Act, or a device for which an  
10 application is submitted under section 515 of such  
11 Act, if clinical guidelines under paragraph (1) re-  
12 garding such product, drug, or device (as the case  
13 may be ) have been submitted to the Commissioner  
14 of Food and Drugs, then the following applies to the  
15 application:

16 (A) If the clinical guidelines are submitted  
17 before the application, such Commissioner shall  
18 approve or disapprove the application not later  
19 than 120 days after the date on which the ap-  
20 plication is submitted.

21 (B) If the application is submitted before  
22 the clinical guidelines, such Commissioner shall  
23 approve or disapprove the application not later  
24 than 120 days after the date on which the clin-  
25 ical guidelines are submitted.

1 (C) If the Commissioner disapproves the  
2 application, the Commissioner shall submit to  
3 the Secretary, not later than 30 days after the  
4 date of the disapproval, a report that provides  
5 the reasons underlying the disapproval.

6 (3) NONCOMPLIANCE OF AGENCY REGARDING  
7 TIMEFRAME.—If the Commissioner of Food and  
8 Drugs does not within the period of time specified  
9 in paragraph (2) approve or disapprove an applica-  
10 tion to which such paragraph applies, the application  
11 is deemed to be approved.

12 (d) RULE OF CONSTRUCTION REGARDING SUPPLE-  
13 MENTAL APPLICATIONS; CONSIDERATION OF CLINICAL  
14 GUIDELINES.—In the case of a person who holds an ap-  
15 proved application under section 351 of the Public Health  
16 Service Act or section 505 or 515 of the Federal Food,  
17 Drug, and Cosmetic Act, this section may not be con-  
18 strued as having any legal effect with respect to the au-  
19 thority to submit a supplemental application to seek ap-  
20 proval of a change for the labeling of the product involved  
21 or the indications for use of the product, other than the  
22 legal effects of the timeframes under paragraph (2) of sub-  
23 section (c) and the deeming of approval under paragraph  
24 (3) of such subsection, except that—



1           (1) clinical guidelines under paragraph (1) of  
2           such subsection may be considered by the Commis-  
3           sioner of Food and Drugs in reviewing the supple-  
4           mental application; and

5           (2) such guidelines may, in the case of a drug  
6           with an approved application, be considered by the  
7           Commissioner for purposes of section 505A(c) of the  
8           Federal Food, Drug, and Cosmetic Act .

9           (e) CRITERIA.—Not later than one year after the  
10          date of the enactment of this Act, the Secretary shall by  
11          regulation issue criteria for carrying out this section.

12       **SEC. 205. RELATION TO OTHER LAWS.**

13          (a) CONTROLLED SUBSTANCES ACT.—In the case of  
14          a controlled substance, the authority provided pursuant to  
15          section 201 for a qualifying practitioner with respect to  
16          a drug is subject to the compliance of the practitioner with  
17          each provision of the Controlled Substances Act that is  
18          applicable with respect to the drug.

19          (b) STATE LAW.—This title does not supersede any  
20          law of a State or political subdivision of a State, including  
21          laws governing rights and duties among practitioners and  
22          patients.

23          (c) OTHER PROVISIONS.—This Act does not have any  
24          legal effect on any of the following:

1           (1) Section 561 of the Federal Food, Drug, and  
2       Cosmetic Act (relating to expanded access to inves-  
3       tigational drugs and devices).

4           (2) With respect to an unapproved drug or de-  
5       vice for which a qualifying practitioner is the origi-  
6       nal maker, and with respect to an unapproved drug  
7       or device made by a manufacturer in a foreign coun-  
8       try (in the case of a drug or device to which section  
9       201(b)(4) applies)—

10           (A) agreements required by such maker as  
11           a condition of providing to a qualifying practi-  
12           tioner a supply of the drug or device or instruc-  
13           tions for making the drug or device; or

14           (B) provisions regarding patents or related  
15       matters.

16   **SEC. 206. AUTHORIZATION OF APPROPRIATIONS REGARD-**  
17                   **ING AGENCY FOR HEALTHCARE RESEARCH**  
18                   **AND QUALITY.**

19       (a) IN GENERAL.—For the purpose of carrying out  
20       the functions under this title of the Director of the Agency  
21       for Healthcare Research and Quality (other than pro-  
22       viding for Internet sites under section 204(a)(1)), there  
23       are authorized to be appropriated such sums as may be  
24       necessary for each of the fiscal years 2007 through 2011.

1 (b) INTERNET SITES.—For the purpose of providing  
2 for Internet sites under section 204(a)(1), there are au-  
3 thorized to be appropriated \$50,000,000 for fiscal year  
4 2006, and such sums as may be necessary for each of the  
5 fiscal years 2007 through 2010.

6 **TITLE III—ADDITIONAL FORUMS**  
7 **FOR EXCHANGE OF HEALTH**  
8 **INFORMATION**

9 **SEC. 301. JOHN EISENBERG FORUM REGARDING SURGICAL**  
10 **PROCEDURES.**

11 (a) IN GENERAL.—The Secretary, acting through the  
12 Director of the Agency for Healthcare Research and Qual-  
13 ity and after consultation with the Commissioner of Food  
14 and Drugs, shall (directly or through contract) establish  
15 a program under which the following occur:

16 (1) Health care practitioners submit to the Sec-  
17 retary information obtained in the course of their  
18 professional practices regarding surgical procedures.

19 (2) The Secretary maintains the information re-  
20 ceived under paragraph (1); makes such information  
21 available to health care practitioners and the general  
22 public through one or more Internet sites; and re-  
23 ceives, maintains, and makes available through such  
24 site appropriate comments and information provided  
25 in response to such information.

1           (3) The Secretary carries out paragraph (2) in  
2           a manner reasonably calculated to provide a forum  
3           for obtaining and disseminating information, includ-  
4           ing clinical data, toward the following goals:

5                   (A) Identifying innovative surgical proce-  
6                   dures.

7                   (B) Identifying surgical procedures that  
8                   constitute a threat to the public health.

9                   (C) Making available to the Secretary in-  
10                  formation for uses with respect to promoting in-  
11                  novations in evidence-based clinical practice and  
12                  health care technologies under title IX of the  
13                  Public Health Service Act.

14          (b) VOLUNTARY PARTICIPATION.—Subsection (a)  
15          may not be construed as requiring that any health care  
16          practitioner or other person participate in the program  
17          under such subsection.

18          (c) CERTAIN AUTHORITIES.—The posting by the Sec-  
19          retary of information on an Internet site under subsection  
20          (a) is subject to the following:

21                  (1) The Secretary may not post information  
22                  submitted by a health care practitioner unless the  
23                  practitioner authorizes the Secretary to include in  
24                  the posting the identity and the business address of  
25                  the practitioner.

1           (2) The Secretary may impose reasonable re-  
2           strictions on the format and volume of information  
3           to be posted and on the frequency of postings.

4           (d) CRITERIA.—Not later than one year after the  
5           date of the enactment of this Act, the Secretary shall by  
6           regulation issue criteria for carrying out this section.

7   **SEC. 302. JOHN EISENBERG FORUM REGARDING COM-**  
8                           **PLEMENTARY AND ALTERNATIVE MEDICINE;**  
9                           **DIETARY SUPPLEMENTS AND FOOD.**

10          Section 485D of the Public Health Service Act is  
11          amended—

12               (1) by redesignating subsections (i) and (j) as  
13               subsection (j) and (k), respectively; and

14               (2) by adding after subsection (h) the following  
15               subsection:

16          “(i) JOHN EISENBERG FORUM FOR EXCHANGE OF  
17          INFORMATION.—

18               “(1) IN GENERAL.—The Director of the Center,  
19               in consultation with the Director of the Agency for  
20               Healthcare Research and Quality, shall (directly or  
21               through contract) establish a program under which  
22               the following occur:

23                       “(A) Health care practitioners submit to  
24                       the Director information obtained in the course  
25                       of their professional practices regarding com-

1           plementary and alternative treatment, diag-  
2           nostic and prevention modalities, disciplines and  
3           systems.

4           “(B) The Director maintains the informa-  
5           tion received under subparagraph (A); makes  
6           such information available to health care practi-  
7           tioners and the general public through estab-  
8           lishing one or more Internet sites; and receives,  
9           maintains, and makes available through such  
10          site appropriate comments and information pro-  
11          vided in response to such information.

12          “(C) The Director carries out subpara-  
13          graph (B) in a manner reasonably calculated to  
14          provide a forum for obtaining and dissemi-  
15          nating information, including clinical data, to-  
16          ward the following goals:

17               “(i) Identifying alternative treatment,  
18               diagnostic and prevention systems, modali-  
19               ties, and disciplines that should be inte-  
20               grated with the practice of conventional  
21               medicine as a complement to such medi-  
22               cine and integrated into health care deliv-  
23               ery systems in the United States.

1 “(ii) Identifying any alternative med-  
2 ical practices or procedures that constitute  
3 a threat to the public health.

4 “(iii) Making available to the Director  
5 of the Agency for Healthcare Research and  
6 Quality information for uses with respect  
7 to promoting innovations in evidence-based  
8 clinical practice and health care tech-  
9 nologies under title IX of the Public  
10 Health Service Act.

11 “(2) DIETARY SUPPLEMENTS AND FOOD.—In  
12 consultation with the Commissioner of Food and  
13 Drugs and the Director of the Agency for  
14 Healthcare Research and Quality, the Director of  
15 the Center shall carry out the following:

16 “(A) Activities under paragraph (1) shall  
17 include carrying out such paragraph with re-  
18 spect to information that relates to the effects  
19 of dietary supplements and food on diseases  
20 and disorders and is obtained by the practi-  
21 tioners in the course of their professional prac-  
22 tices and submitted to the Director.

23 “(B) With respect to paragraph (1)(C) as  
24 applied for purposes of this paragraph, the  
25 goals shall be the following:

1 “(i) Identifying dietary supplements  
2 and food and uses of such supplements  
3 and food that are of clinical benefit in  
4 treating particular diseases or disorders.

5 “(ii) As appropriate, providing for the  
6 publication of authoritative statements,  
7 within the meaning of section  
8 403(r)(3)(C)(i) of the Federal Food, Drug,  
9 and Cosmetic Act, about the relationship  
10 between a nutrient and a disease or health-  
11 related condition.

12 “(iii) Carrying out paragraph  
13 (1)(C)(iii) with respect to dietary supple-  
14 ments.

15 “(3) VOLUNTARY PARTICIPATION.—Paragraph  
16 (1) may not be construed as requiring that any  
17 health care practitioner or other person participate  
18 in the program under such paragraph.

19 “(4) CERTAIN AUTHORITIES.—The posting by  
20 the Director of the Center of information on the  
21 Internet site under paragraph (1) is subject to the  
22 following:

23 “(A) The Director may not post informa-  
24 tion submitted by a health care practitioner un-  
25 less the practitioner authorizes the Director to



1 include in the posting the identity and the busi-  
2 ness address of the practitioner.

3 “(B) The Director may impose reasonable  
4 restrictions on the format and volume of infor-  
5 mation to be posted and on the frequency of  
6 postings.

7 “(5) CRITERIA.—Not later than one year after  
8 the date of the enactment of the Medical Informa-  
9 tion and Treatment Access Act, the Secretary shall  
10 by regulation issue criteria for carrying out this sub-  
11 section.

12 “(6) DEFINITIONS.—For purposes of this sub-  
13 section, the terms ‘dietary supplement’ and ‘food’  
14 have the meaning given such terms in section 201  
15 of the Federal Food, Drug, and Cosmetic Act.”.

## 16 **TITLE IV—LEGAL IMMUNITY OF** 17 **DRUG AND DEVICE COMPANIES**

### 18 **SEC. 401. IMMUNITY FROM LIABILITY.**

19 (a) LOSS ARISING FROM USE OF UNAPPROVED  
20 TREATMENTS BY PRACTITIONERS.—

21 (1) IN GENERAL.—A drug or device company  
22 (referred to in this section as a “company”) is im-  
23 mune from suit and liability under Federal and  
24 State law with respect to all claims for loss arising  
25 from the use of a relevant unapproved treatment by

1 a practitioner under a cleared registration under sec-  
2 tion 203(a).

3 (2) RELEVANT UNAPPROVED TREATMENT.—

4 For purposes of this section, the term “relevant un-  
5 approved treatment”, with respect to a company,  
6 means a treatment that uses an approved drug or  
7 device that is manufactured by the company, which  
8 use—

9 (A) is an unapproved use that does not in-  
10 volve any changes to the drug or device as man-  
11 ufactured by the company; or

12 (B) involves changes to the drug or device  
13 as manufactured by the company and causes  
14 the drug or device to be unapproved.

15 (3) LOSS.—For purposes of this subsection, the  
16 term “loss” means any type of loss, including—

17 (A) death;

18 (B) physical, mental, or emotional injury,  
19 illness, disability, or condition;

20 (C) fear of physical, mental, or emotional  
21 injury, illness, disability, or condition, including  
22 any need for medical monitoring; and

23 (D) loss of or damage to property, includ-  
24 ing business interruption loss.

1           (4) RULE OF CONSTRUCTION REGARDING USE  
2           OF UNAPPROVED TREATMENT.—For purposes of  
3           paragraph (1), a practitioner shall be considered to  
4           have used a relevant unapproved treatment if the  
5           practitioner—

6                   (A) treated himself or herself with the  
7           treatment; or

8                   (B) treated a patient with the treatment,  
9           whether by administering the treatment to the  
10          patient directly or by providing for self-adminis-  
11          tration by the patient.

12          (b) PROVISION OF INFORMATION TO PRACTITIONERS  
13          UPON REQUEST.—

14               (1) IN GENERAL.—A company is immune from  
15          suit and liability under Federal and State law with  
16          respect to any claim arising from the provision by  
17          the company of information on a drug or device  
18          manufactured by the company in circumstances in  
19          which—

20                   (A) the information is provided to a practi-  
21          tioner in response to a request made to the  
22          company by the practitioner; and

23                   (B) the information is reasonably believed  
24          by the company to be accurate.

1 (2) RELATION TO CLEARED REGISTRATION.—

2 Paragraph (1) applies without regard to whether the  
3 drug or device involved is used as or in a relevant  
4 unapproved treatment for which a cleared registra-  
5 tion under section 203(a) has been obtained.

6 (c) OBTAINING INFORMATION FROM PRACTI-  
7 TIONERS.—

8 (1) IN GENERAL.—In the case of a relevant un-  
9 approved treatment for which a cleared registration  
10 under section 203(a) is in effect, the immunity  
11 under this section for the company involved may not  
12 be considered inapplicable on the basis that the com-  
13 pany sought or obtained information on the treat-  
14 ment from practitioners or patients, whether  
15 through the forum under section 204(a) or other-  
16 wise, including circumstances in which the company  
17 makes a grant to or enters into a contract with a  
18 practitioner for the purpose of obtaining clinical  
19 data from the practitioner on the unapproved treat-  
20 ment.

21 (2) STATUS OF PRACTITIONER AS EMPLOYEE  
22 OR AGENT.—In the case of a relevant unapproved  
23 treatment for which a cleared registration under sec-  
24 tion 203(a) is in effect, a practitioner may not be  
25 considered to be an employee or agent of the com-

1       pany involved for purposes of section 202(4) solely  
2       on the basis that the practitioner is the recipient of  
3       a grant or contract referred to in paragraph (1).

## 4   **TITLE V—GENERAL PROVISIONS**

### 5   **SEC. 501. DEFINITIONS.**

6       For purposes of this Act:

7           (1) Subject to the definition of the term “drug”  
8       established in paragraph (3), the term “approved”,  
9       with respect to a new drug or a device, means a new  
10      drug or a device that is approved or cleared under  
11      section 505, 513, or 515 of the Federal Food, Drug,  
12      and Cosmetic Act, or under section 351 of the Pub-  
13      lic Health Service Act.

14          (2) The terms “device”, “label”, “labeling”,  
15      “new drug”, and “State” have the meanings given  
16      such terms in section 201 of the Federal Food,  
17      Drug, and Cosmetic Act.

18          (3) The term “drug” has the meaning given  
19      such term in section 201(g)(1) of the Federal Food,  
20      Drug, and Cosmetic Act, including provisions added  
21      by section 10(a) of the Dietary Supplement Health  
22      and Education Act of 1994 (Public Law 103–417;  
23      108 Stat. 4325, 4332) (relating to exceptions pro-  
24      viding that dietary supplements, as defined in sec-  
25      tion 201(ff) of the Federal Food, Drug, and Cos-

1        metric Act, are not drugs). Such definition applies to  
2        paragraph (1) of this section, to section 201(d), to  
3        section 202(3), and to the other provisions of this  
4        Act.

5            (4) The term “drug or device company” means  
6        an entity that—

7            (A) has or has held an approved applica-  
8        tion for a new drug under section 505 of the  
9        Federal Food, Drug, and Cosmetic Act or  
10       under section 351 of the Public Health Service  
11       Act, or an approved application for a device  
12       under section 515 of the Federal Food, Drug,  
13       and Cosmetic Act;

14           (B) is the manufacturer of a device for  
15       which a regulation under subsection (d) or (e)  
16       of section 513 of the Federal Food, Drug, and  
17       Cosmetic Act has been promulgated, or for  
18       which an order under subsection (f) of such sec-  
19       tion has been made;

20           (C) is the maker of a drug or device that  
21       is approved for commercial distribution in a for-  
22       eign country; or

23           (D) is a commercial distributor of a drug  
24       or a device for an entity specified in subpara-  
25       graph (A) or (B).

1           (5) The term “make”, with respect to a drug  
2           or device, means to manufacture, prepare, propa-  
3           gate, compound, or process the drug or device.

4           (6) The term “qualifying practitioner” means a  
5           practitioner licensed by law to prescribe or admin-  
6           ister drugs or devices.

7           (7) The term “Secretary” means the Secretary  
8           of Health and Human Services.

9           (8) Subject to the definition of the term “drug”  
10          established in paragraph (3), the term “unap-  
11          proved”, with respect to a new drug or a device,  
12          means that the drug or device is not approved within  
13          the meaning of paragraph (1).

14          (10) The term “unapproved treatment” means  
15          treatment with or diagnostic application of an unap-  
16          proved drug, unapproved device, or unapproved use.

17          (9) The term “unapproved use”, with respect to  
18          a new drug or a device, means a use of an approved  
19          new drug or a device for a purpose not included in  
20          the labeling approved for the drug or device pursu-  
21          ant to the provisions specified in paragraph (1).

22   **SEC. 502. EFFECTIVE DATES.**

23          (a) IN GENERAL.—Subject to subsection (b)—

1           (1) title II takes effect on the date on which the  
2       final rules required under sections 203(e)(1) and  
3       204(e) take effect;

4           (2) section 301 takes effect on the date on  
5       which the final rule required under subsection (d) of  
6       such section takes effect; and

7           (3) the amendment made by section 302 takes  
8       effect on the date on which the final rule required  
9       under section 485D(i)(5) of the Public Health Serv-  
10      ice Act (as added by such amendment) takes effect.

11       (b) ISSUANCE OF CRITERIA.—Sections 203(e)(1),  
12   204(e), and 301(d) of this Act, and section 485D(i)(5)  
13   of the Public Health Service Act (as added by section 302  
14   of this Act), take effect on the date of the enactment of  
15   this Act.